

# How the Michigan Department of Education Made Determinations

Under Section 616(d) of the *Individuals with Disabilities Education Act* in 2022: Part B

Michigan Department of Education

Office of Special Education

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# How the Michigan Department of Education Made Determinations

#### Introduction

In 2022, the Michigan Department of Education (MDE) is using both results and compliance indicators in making a determination of the extent to which each Intermediate School District (ISD) is meeting the purpose and requirements under section 616(d) of the Individuals with Disabilities Education Act (*IDEA*). As in the past, the MDE is using compliance data in making determinations of State Agencies (SA). The totality of the information about an ISD was considered in making the determinations.

Information used as elements in the determination score included: proficiency rates of students with individualized education plans (IEPs) in Statewide assessments; students with IEPs who exited public education who graduated with a regular high school diploma; and who dropped out. Also included were data for Federal fiscal year (FFY) 2019 State Performance Plan/Annual Performance Report (SPP/APR) for the ISDs; and other data related to State compliance with the *IDEA*. Below is a detailed description of how the MDE evaluated data of ISDs using the Results Driven Accountability (RDA) Matrix. The MDE is using determinations criteria closely aligned to those used by the U.S. Department of Education in making determinations for state departments of education.

#### The RDA Matrix consists of:

- 1. a **Results Matrix** that describes the scoring of Results Elements;
- 2. a **Compliance Matrix** that describes scoring based on SPP/APR Compliance Indicators and other Compliance Elements;
- a Results Sub-score and Compliance Sub-score;
- 4. the Weighted **Overall Determination Score** of the ISD;
- 5. Differentiated Determination Level Based on ISDs Results and Compliance Subscore Performance.

The scoring of each of the above criteria is further explained below in the following sections:

2022 Part B Results Matrix with Results Elements and Scoring Criteria



- 2022 Part B Compliance Matrix with Compliance Elements and Scoring Criteria
- 2022 RDA Overall Determination Score and Determinations Levels for
   Differentiated Support around Meeting the Purpose and Requirements of IDEA

#### **2022 Part B Results Matrix**

#### **Results Elements**

In making each ISD's 2022 determination, the MDE used a Results Matrix reflecting the following data:

- 1. The percentage of 4th grade students with IEPs scoring proficient in Statewide assessments in English Language Arts;
- 2. The percentage of 8th grade students with IEPs scoring proficient in Statewide assessments in English Language Arts;
- 3. The percentage of 4th grade students with IEPs scoring proficient in Statewide assessments in Math;
- 4. The percentage of 8th grade students with IEPs scoring proficient in Statewide assessments in Math;
- 5. The percentage of students with IEPs exiting school by graduating with a regular high school diploma; and
- 6. The percentage of students with IEPs exiting school by dropping out.

Do to the COVID-19 pandemic, participation rates are not being scored. However, participation rates will show up on Results Matrix for informational purposes only. Each Results element is scored individually. While data are reported to the tenths place, there is no rounding in determining what score the ISD receives. The Results Elements are defined as follows:

# Percentage of students with IEPs Participating in Regular Statewide Assessments (For informational Purpose Only)

This is the percentage of students with IEPs, by grade (4 and 8) and subject (Math and English/Language Arts), who participated in the regular Statewide assessments in SY 2020-2021 with and without accommodations. The numerator for this calculation for each grade and subject is the number of students with IEPs participating with and without accommodations on regular Statewide assessments in SY 2020-2021. The



denominator is the number of all students with IEPs, excluding those students who had medical emergencies.

### Percentage of students with IEPs Scoring Proficient on Statewide Assessments in Math and English Language Arts

This is the percentage of students with IEPs, by grade (4 and 8) and subject (Math and English/Language Arts), who scored proficient in Statewide assessments in SY 2020-2021. The numerator for this calculation for each grade and subject is the number of students with IEPs who attended the same district for a full academic year and who scored proficient for grade level standards in the subject on any Statewide assessment in SY 2020-2021. The denominator is the number of all students with IEPs who attended the same district for a full academic year and who completed a valid state assessment, excluding those students who had medical emergencies.

# Percentage of students with IEPs Exiting School by Graduating with a Regular High School Diploma

This is the percentage of students with IEPs, ages 14 through 21, who exited school by graduating with a regular high school diploma. The percentage was calculated by dividing the number of students ages 14 through 21 served under *IDEA* Part B, reported in the exit reason category *graduated with a regular high school diploma* (numerator) by the total number of students ages 14 through 21 served under *IDEA* Part B (denominator), reported in the five exit from-both-special education-and-school categories (*graduated with a regular high school diploma, received a certificate, dropped out, reached maximum age* for services, and *died*), then multiplying the result by 100. (Data source: *ED*Facts SY 2019-20.)

#### Percentage of students with IEPs Exiting School by Dropping Out

This is the percentage of students with IEPs, ages 14 through 21, who exited school by dropping out. The percentage was calculated by dividing the number of students ages 14 through 21 served under *IDEA* Part B, reported in the exit reason category *dropped out* (numerator) by the total number of students ages 14 through 21 (denominator) served under *IDEA* Part B, reported in the five exit from-both-special education-and-school categories (*graduated with a regular high school diploma, received a certificate, dropped out, reached maximum age* for services, and *died*), then multiplying the result by 100. (Data source: *EDFacts* SY 2019-20.)



#### **Scoring Using the Results Matrix**

The Results Matrix produces a result score which is derived from dividing the total number of points possible (denominator) by actual points the ISD scored for each factor (numerator) then multiplying by 100.

For the 2022 Part B Results Matrix, an ISD received points as follows for the Results Elements:

- ISD Proficiency scores on State assessments were rank ordered.
  - Two points for the top tertile<sup>1</sup> of ISDs.
  - One point for the middle tertile of ISDs.
  - Zero points the bottom tertile of ISDs.
- ISD data on the percentage of students with IEPs who exited school by graduating with a regular high school diploma were rank ordered.
  - Two points for the top tertile of ISDs.
  - One point for the middle tertile of ISDs.
  - Zero points the bottom tertile of ISDs.
- ISD data on the percentage of students with IEPs who exited school by dropping out were rank ordered.
  - Two points for the top tertile of ISDs.
  - One point for the middle tertile of ISDs.
  - Zero points the bottom tertile of ISDs.

<sup>&</sup>lt;sup>1</sup> The tertiles of a data set divide it into thirds or three equal parts.



Table 1: Scoring of Results Elements

Results Elements <sup>2</sup>	RDA Score = 0	RDA Score = 1	RDA Score = 2
Participation Rate of 4th and 8th Grade Students with IEPs on Regular Statewide Assessments (ELA, Math-separately)	N/A	N/A	N/A
Percentage of 4th Grade Students with IEPs Scoring Proficient or Above on Statewide Assessments of ELA	<15.0	15.0-20.9	≥21.0
Percentage of 8th Grade Students with IEPs Scoring Proficient or Above on Statewide Assessments of ELA	<26.0	26.0-32.9	≥33.0
Percentage of 4th Grade Students with IEPs Scoring Proficient or Above on Statewide Assessments of Math	<14.0	14.0-17.9	≥18.0
Percentage of 8th Grade Students with IEPs Scoring Proficient or Above on Statewide Assessments of Math	<11.0	11.0-14.9	≥15.0
Percentage of Students with IEPs Exiting School by Graduating with a Regular High School Diploma	<64.0	64.0-73.9	≥74.0
Percentage of Students with IEPs Exiting School by Dropping Out	≥25.0	24.9-18.0	<18.0

<sup>&</sup>lt;sup>2</sup> In the event an ISD does not have data for one or more of the Results Elements, the ISD's Total Points Available for Results will decrease by the appropriate number of points.



#### **2022 Part B Compliance Matrix**

#### **Compliance Elements**

In making each ISD's 2022 determination, the Michigan Department of Education used a Compliance Matrix, reflecting the following data:

- 1. The ISD's FFY 2020 data for IDEA Part B Compliance Indicators 4B, 9, 10, 11, 12, and 13:
- 2. The timeliness of data reported by the ISDs and their member districts through the Michigan Student Data System (MSDS) for School Year 2020-2021 Member Districts and ISDs must certify their data submissions on time for each of three student data collections throughout the school year. Requirements for certification:
  - a. Data submissions must be certified by the end of the fifth week of the data collection window.
  - However, data submissions may be decertified and updated, and then recertified by the end of the sixth week, and still be considered timely. Any subsequent decertification after the sixth week, would be considered an untimely data submission;
- 3. The ISD Special Education Single Audit Findings from FFY 2020;
- 4. Longstanding Noncompliance: findings of noncompliance identified in FFY 2019 or FFY 2018 still not corrected as of February 1st, 2022. Non-compliance elements scored include the IDEA part B compliance indicators (4b, 9, 10, 11, 12, 13), as well district complaints, audits, and Part-B IDEA monitoring.

#### **Scoring Using the Compliance Matrix**

The Compliance Matrix indicates a score of 2, 1, or 0 for each of the compliance indicators in item one above and for each of the additional factors listed in items two through four above. The Compliance Matrix produces a compliance score which is derived from dividing the total number of points possible (denominator) by actual points the ISD scored for each factor (numerator) and then multiplying by 100. While data are reported to the tenths place, there is no rounding in determining what score the ISD receives.



Most of the compliance Indicators are based on percentages, while Special Education Financial Audit Findings and Longstanding Non-Compliance are based on counts of member districts.

Table 2: Scoring of Compliance Elements

Compliance Elements <sup>3</sup>	Compliance Score = 0	Compliance Score = 1	Compliance Score = 2
Indicator 4B: Percent of Districts with Significant Discrepancy; by race and ethnicity, in the rate of suspension and expulsion, and policies, procedures or practices that contribute to the significant discrepancy and do not comply with specified requirements	>10.0	5.1-10.0	≤5.0
Indicator 9: Percent of Districts with Disproportionate Representation Due to Inappropriate Identification; of racial and ethnic groups in special education and related services	>10.0	5.1-10.0	≤5.0
Indicators 10: Percent of Districts with Disproportionate Representation in Specific Disability Categories; of racial and ethnic groups due to inappropriate identification	>10.0	5.1-10.0	≤5.0
Indicator 11: Timely Initial Evaluation	<90.0	90.0-94.9	≥95.0
Indicator 12: IEP Developed and Implemented by Third Birthday	<90.0	90.0-94.9	≥95.0
Indicator 13 (ages 16-26): Secondary Transition	<90.0	90.0-94.9	≥95.0
<b>Timely Submission of Data</b> : Percent of Member Districts Reporting Timely and Accurate Data <sup>4</sup>	<90.0	90.0-94.9	≥95.0

<sup>&</sup>lt;sup>3</sup> In the event an ISD does not have data for one or more of the Compliance Elements, the ISD's Total Points Available for Compliance will decrease by the appropriate number of points.

<sup>&</sup>lt;sup>4</sup> Timeliness of data reported by the ISDs/SAs and their member districts through the Michigan Student Data System (MSDS) for school year 2020-2021 for all three collections Fall, Spring and End of Year.



The remaining compliance elements were based on counts of member districts. Below are the criteria for how these count-based compliance indicators were scored:

#### Special Education Single Audit Findings

In the ISD 2022 Part B Compliance Matrix, an ISD received points as follows based on the results of the Single Audit.

- **Two points** if zero audited member districts in the ISD had an audit finding for FFY 2020.
- One point if one or more audited member district in the ISD had an audit finding for FFY 2020.
- **Zero points** if an audited member districts in the ISD had any audit finding for FFY 2020 that was repeated for two or more years; that is, for the same issue in FFY 2020 and the most recent previous audit in the last three FFY reporting cycles.
- N/A if there were no member districts in the ISD who were in the audit cohort for FFY 2020.<sup>5</sup>

#### **Long Standing Noncompliance**

An ISD received points as follows for the Longstanding Noncompliance component (i.e., uncorrected noncompliance for more than one year and not yet corrected as of February 1<sup>st</sup>, 2022:

- **Two points** for ISDs, in which no member districts had any findings of noncompliance (i.e., one or more) identified from FFY 2019 and FFY 2018, or for ISDs with findings from these years yet they were corrected/closed as of February 1st, 2022.
- One point for (a) ISDs with two or fewer findings of noncompliance from FFY 2019 among member districts that remained uncorrected/unclosed by February 1st, 2022; and (b) ISDs in which one finding of noncompliance from FFY 2018

<sup>&</sup>lt;sup>5</sup> In the event an ISD does not have member districts in the audit cohort, the ISD's Total Points Available for Compliance will decrease by the appropriate number of points.



from a member district or more that remained uncorrected as of February 1st, 2022.

Zero points for (a) ISDs with three or more findings of noncompliance from FFY 2019 among member districts that remained uncorrected as of February 1st, 2022, regardless of the number of findings uncorrected from FFY 2018; or (b) for ISDs with two or more uncorrected findings remaining from FFY 2018, as of February 1st, 2022, regardless of the number of findings uncorrected from FFY 2019.

#### **2022 Determinations**

#### **Overall Determination Score**

To calculate the overall determination score for each ISD, the Results Sub-Score and the Compliance Sub-Score were weighted equally to make up 50% each of the overall score. The sub-scores for Results and Compliance were each multiplied by .50 and added together to make the final, overall determination score. Across all ISDs, overall Determination Scores ranged from 44.4 to 95.8 with the state median at 66.7 among all ISDs.

#### **Determination Levels**

The ISD's Determination uses the Differentiated Framework of Technical Assistance and Monitoring around the purpose and requirements of IDEA. The ISD's specific RDA Determination level is defined as follows:

#### **Meets Requirements**

An ISD's 2022 RDA Determination level is Meets Requirements if the Results Sub-score and the Compliance Sub-score meet or exceed the state median (i.e., mid-point) among all ISDs. This includes ISDs with **Results** scores **equal to or greater than 50.0** and with **Compliance** scores equal to or greater than 83.3.

#### **Needs Assistance**

An ISD's 2022 RDA Determination level is Needs Assistance if one of either the Results score or the Compliance score is below the State median among all ISDs. This includes ISDs with either:



- Results scores below 50.0 and with Compliance scores equal to or greater than 83.3;
- Or Results scores equal to or greater than 50.0 and with Compliance scores below 83.3.

#### **Needs Intervention**

An ISD's 2022 RDA Determination level is Needs Intervention if both the Results score and the Compliance score are below the State medians. This includes ISDs with **Results** scores **below 50.0** and with **Compliance** scores **below 83.3**.

#### **Needs Substantial Intervention**

The Michigan Department of Education did not make a determination of Needs Substantial Intervention for any ISD in 2022.

